INTRODUCTION

1. This report outlines progress made by the Council over the past 12 months in relation to promoting equality and diversity. It sets out:

   - the equality duties placed upon the Council
   - how equality and diversity is embedded within our processes
   - how equalities data is used by the Council
   - the Council’s equality objectives
   - a summary of performance in relation to equality and diversity during 2013 (calendar year).

3. For 2014/2015 the Council needs to find savings of circa £22.1 million to balance its budget. In order to achieve this while also protecting the most vulnerable residents, the Council has launched an ambitious Change Programme which will transform the way services are delivered. Consideration of equality impacts is embedded within this process.

STATUTORY REQUIREMENTS

Equality Act 2010

4. The Equality Act 2010 imposes a Public Sector Equality Duty (PSED) on the Council and is supported by specific equality regulations that the Council must also comply with. The PSED requires that when taking decisions the Council must have due regard to the need to:

   - eliminate discrimination, harassment and victimisation
   - advance equality of opportunity between persons who share a relevant protected characteristic and persons who do not share it
   - foster good relations between persons who share a relevant protected characteristic and persons who do not share it.

5. Furthermore, the Act states that compliance with this duty may involve:

   - removing or minimising disadvantages suffered by persons who share a relevant protected characteristic that are connected to that characteristic
   - taking steps to meet the needs of persons who share a relevant protected characteristic that are different from the needs of persons who do not share it
   - encouraging persons who share a relevant protected characteristic to participate in public life or in any other activity in which participation by such persons is disproportionately low.

6. The PSED states consideration should also be given to the steps involved in meeting the needs of disabled persons where they are different from the needs of people who are not disabled including, in particular, steps to take account of disabled persons' disabilities.

7. The protected characteristics set out in the Equality Act 2010 are:

   - age
   - disability
   - gender reassignment
   - pregnancy and maternity
   - race
   - religion or belief
   - sex
   - sexual orientation.
8. The Act is supported by specific regulations, which place additional duties upon the Council. It is required to publish information/data to demonstrate compliance with the PSED. The Council must also prepare and publish one or more specific and measurable objectives it thinks it should achieve to enable it to meet the general equality duty.

EMBEDDED EQUALITY AND DIVERSITY WITHIN THE COUNCIL – COMPLIANCE WITH STATUTORY REQUIREMENTS

9. The following measures are in place to ensure the Council’s decision-making processes are robust, fair and equitable and that they comply with legislative requirements:

- equality and diversity duties embedded within HR policies
- embedded consideration of equality and diversity within business planning processes
- publication of equalities data
- organisational equality objectives.

Equality and diversity and HR policies

10. The Council has a suite of policies and procedures, which outline best practice on dealing with key issues including:

- Equal Opportunities policy
- Equality Monitoring policy
- Harassment, Discrimination and Bullying policy
- Impact Assessment policy
- Monitoring of Hate Incidents policy.

11. These policies are regularly reviewed to ensure the Council continues to comply with legal requirements and best practice.

Equal Policy

12. The Equal policy sets out how the Council will ensure customers, employees and job applicants are treated fairly and in line with legislation that sets out protections for characteristics set out within the Equality Act 2010 (age, gender, disability, gender reassignment, pregnancy and maternity, race, religion or belief and sexual orientation).

Equality Monitoring

13. The Council has a duty to ensure it understands the impact of its decisions. This policy was developed to ensure a consistent approach is undertaken within the Council on equality monitoring.

Harassment, Discrimination and Bullying Policy

14. This policy set out the mechanisms for action that could be taken, either formally or informally, to address incidents of harassment, discrimination and bullying by employees towards other employees.

Impact Assessment Policy

15. The Impact Assessment (IA) policy sets out the process to be followed to ensure officers developing decision recommendations fully understand and weigh the consequences of possible and actual interventions and articulate these to decision-makers. The policy was revised to ensure appropriate consideration was given to the PSED.

Monitoring of Hate Incidents policy

16. This policy sets out how the Council will collate details of incidents either witnessed by its staff or reported to them. Hate crimes should also be reported to the Police.
Embedded consideration of equality and diversity within business planning processes

Strategic Planning and Performance

17. The Strategic Plan is the Council’s overarching business plan. The plan sets out key priorities and targets and provides a broad overview of high-level improvement activity within the Council for the coming year. The Council’s equality objectives are embedded within it and progress against them is monitored through the Council’s corporate performance management framework on a quarterly basis.

Decision making

18. Equality and diversity sits explicitly within the Deputy Mayor’s portfolio. Impact Assessment policy requirements are embedded within the Executive decision making processes.

Equalities Data

19. Middlesbrough Council provides a wide range of services to people and groups who live, work or visit the town and its actions and decisions affect the lives of the vast majority of people living in Middlesbrough to some degree. It is also one of the largest employers in the town.

20. Middlesbrough’s current population is estimated to be 138,400\(^1\). 11.7% of the population is estimated to be from the Black and Minority Ethnic (BME) community. 8.2 % of Middlesbrough’s residents were born outside the UK, an increase of 3.9% since 2001.

21. 50.8% of the local population is female, 49.2% is male. 10,605 or 7.7%\(^2\) of the town’s population is in receipt of Disability Living Allowance (DLA), a reduction of 1.9% in since February 2011.

22. Middlesbrough’s population is younger than both the regional and national averages with 20.2% of the population under the age of 15 compared with 17.8% regionally. It is more difficult to provide population figures around other characteristics such as sexual orientation and religion or belief. In 2011 the integrated household survey indicated that 1.7% of the national population identifies as being gay, lesbian or bi-sexual, compared to 1.6% in the North East.

23. The 2011 census surveyed people’s views on religion. It found that 63.2% of the local population who answered the question have a religious affiliation to Christianity, 7% of people viewed themselves as Muslim and 22.3% declared that they had no religion.

24. Nationally there is no firm statistical data on the percentage of the population that would view itself as transgender. Press for Change, a national transgender support group, estimates there were around 5,000\(^3\) transsexual people in the UK, based upon numbers of those who had applied to change their passports.

25. Policies and decisions taken by the Council are underpinned by needs assessments to ensure that they reflect the diversity of the town. These needs assessments are signposted on the Council’s website.

Retained Best Value Performance Indicators

26. In addition to monitoring targets and actions, the Council retained a number of diversity Best Value Performance Indicators (BVPIs) that measure the diversity of the workforce and Council buildings accessibility. Performance against these indicators is also monitored on a quarterly basis. Below is a snapshot of performance over the last six years.

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\(^1\) Source: 2011 ONS Census
\(^2\) Source: Department for Work and Pensions – May 2013 DLA data
\(^3\) Figure based on Home Office data (2000)
29. BV 11a, b and c – The overall numbers of officers included within the calculations for senior managers diversity is 122 (as at March 2012) compared to 129 (as at March 2011).

Workforce Composition

27. Workforce data is published annually within the Workforce Monitoring report and is used to inform planning and policies.

28. As set out within the statutory requirements section, the specific regulations require the Council to publish information / data to demonstrate compliance with the Public Sector Equality Duty (PSED) by no later than 31st January 2012 and to update this information on an annual basis.

29. This information is published on the Council’s website. As data requirements and new policy areas develop these lists will evolve, some data will cease to be collected and new data will be added. Where this occurs in year, the website will be updated.

Progress Against equality objectives

30. The Equality Act 2010 requires that Council must set and publish equality objectives. The draft objectives have been designed to ensure they:

- are specific and measurable
- consider all three parts of the Public Sector Equality Duty
- use the equality information that has been gathered by the Council, in particular there should be a link between evidence of inequalities in outcomes and objectives
- are achievable but ambitious.

31. The Council’s objectives are:

- work with schools to improve the education achievements of looked after children within Middlesbrough
- improve early intervention work to reduce the number of contacts to children’s social care and increase the number of children and young people whose needs are met at an earlier stage
- increase access to services options by making better use of technology to enable more customers to access services using the Internet while enabling them to continue using other channels if they need to do so
- work with a diverse range of partners to reduce inequalities in health outcomes across the borough on a rolling annual basis
- increase the diversity of candidates shortlisted for interview for Council posts with a view to increasing the diversity of the workforce so that it more closely reflects the composition of the local population.

Annual Diversity Report 2013
32. There are a number of performance indicators which give an indication of progress against these objectives. These indicators are embedded within the Council’s performance management framework. The most relevant have been highlighted below to enable progress against the equality objectives to be tracked.

**Educational achievement of Looked After Children (LAC)**

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<thead>
<tr>
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</thead>
<tbody>
<tr>
<td></td>
<td>Baseline data</td>
<td>Last data</td>
</tr>
<tr>
<td>Key Stage (KS) 2 Reading, writing and maths*</td>
<td>72% (2012)</td>
<td>72% (2012)</td>
</tr>
<tr>
<td>LAC Key Stage (KS) 2 Reading writing and maths*</td>
<td>Not available</td>
<td>Not available</td>
</tr>
<tr>
<td>Percentage of LAC in schools below KS2 threshold</td>
<td>N/A</td>
<td>0% (2010)</td>
</tr>
<tr>
<td>No of schools where fewer than 60% of children achieved KS 2 threshold in Reading Writing and maths*</td>
<td>8 (2011)</td>
<td>5 (2012)</td>
</tr>
<tr>
<td>5 A*-Cs including Mathematics and English</td>
<td>42.9% (2011)</td>
<td>47.6% (2012)</td>
</tr>
<tr>
<td>LAC 5 A*-Cs including Mathematics and English</td>
<td>18.9% (2009)</td>
<td>0.0% (2010)</td>
</tr>
</tbody>
</table>

*definition has been amended to include Reading.

**Number of contacts to children's social care and number of Looked After Children**

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<thead>
<tr>
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</tr>
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<tbody>
<tr>
<td></td>
<td>Baseline data</td>
<td>Latest data</td>
</tr>
<tr>
<td>Number of children subject to a Child Protection Plan</td>
<td>254 (2011/12)</td>
<td>273 (Dec 2012)</td>
</tr>
<tr>
<td>Number of children who are Looked After</td>
<td>353 (2011/12)</td>
<td>378 (Dec 2012)</td>
</tr>
</tbody>
</table>

**Increase access to services through e-enablement**

33. Following the development of this objective, the Council has undertaken to develop a Customer Strategy as part of steps to deliver this. Detailed measures to assess the success of this objective will be embedded within the finalised strategy.

**Health inequalities outcomes**

34. The Joint Strategic Needs Assessment is a comprehensive assessment of data on a wide range of health outcomes. The purpose of the assessment is to identify priority areas where additional work is needed to improve health outcomes and increase life expectancy.

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<tbody>
<tr>
<td></td>
<td>Baseline data</td>
<td>Latest data</td>
</tr>
<tr>
<td>Life expectancy for women (at birth)</td>
<td>80.2 (2010)</td>
<td>80.2 (2010)*</td>
</tr>
<tr>
<td>Life expectancy for men (at birth)</td>
<td>76.1(2010)</td>
<td>76.1(2010)*</td>
</tr>
</tbody>
</table>

*The 2010 figure was taken from the Census, the latest figure is a three year average taken from 2009 to 2011: source Public Health England.

**Diversity of shortlisted candidates**

35. This data was first published as part of this report; therefore the first period of data was November 2011 and November 2012. Since then we have embedded publication of this data within the workforce data report. As a result the latest set of data is for the financial year 2012/13. Going forward data will be published for each financial year. A sample of the diversity data of applicants and shortlisted candidates is set out below:
36. Data in for 2012/13 is set out below:

<table>
<thead>
<tr>
<th>November 2011 – November 2012</th>
<th>Applicants</th>
<th>Shortlisted applicants</th>
</tr>
</thead>
<tbody>
<tr>
<td>Male applicants</td>
<td>31.3%</td>
<td>20%</td>
</tr>
<tr>
<td>Female applicants</td>
<td>68.7%</td>
<td>80%</td>
</tr>
<tr>
<td>Applicants with a disability</td>
<td>2.7%</td>
<td>4.5%</td>
</tr>
<tr>
<td>Black Minority Ethnic (BME applicants)</td>
<td>13.6%</td>
<td>8%</td>
</tr>
<tr>
<td>White British</td>
<td>86.4%</td>
<td>92%</td>
</tr>
<tr>
<td>Christian denominations</td>
<td>48.9%</td>
<td>53.8%</td>
</tr>
<tr>
<td>Gay, Lesbian or bisexual</td>
<td>3.7%</td>
<td>4.3%</td>
</tr>
<tr>
<td>Heterosexual</td>
<td>95.2%</td>
<td>95.1%</td>
</tr>
<tr>
<td>Overall numbers</td>
<td>3623</td>
<td>343</td>
</tr>
</tbody>
</table>

<table>
<thead>
<tr>
<th>April 2012 – March 2013</th>
<th>Applicants</th>
<th>Shortlisted applicants</th>
</tr>
</thead>
<tbody>
<tr>
<td>Male applicants</td>
<td>29.1%</td>
<td>23.5%</td>
</tr>
<tr>
<td>Female applicants</td>
<td>70.9%</td>
<td>76.5%</td>
</tr>
<tr>
<td>Applicants with a disability</td>
<td>3.2%</td>
<td>4.5%</td>
</tr>
<tr>
<td>Black Minority Ethnic (BME applicants)</td>
<td>11%</td>
<td>7.3%</td>
</tr>
<tr>
<td>White British</td>
<td>89%</td>
<td>92.7%</td>
</tr>
<tr>
<td>Christian denominations</td>
<td>61.7%</td>
<td>51.3%</td>
</tr>
<tr>
<td>Gay, Lesbian or bisexual</td>
<td>3.2%</td>
<td>3.6%</td>
</tr>
<tr>
<td>Heterosexual</td>
<td>96.8%</td>
<td>96.4%</td>
</tr>
<tr>
<td>Overall numbers</td>
<td>3994</td>
<td>387</td>
</tr>
</tbody>
</table>

37. The full data set is published on the Council’s open data page. The Council is in the process developing a range of improved management information measures which will better inform progress against these key priorities.